City and County of San Francisco



Human Services Agency

Department of Human Services
Department of Aging and Adult Services

Trent Rhorer, Executive Director

MEMORANDUM

TO: HUMAN SERVICES COMMISSION

THROUGH: TRENT RHORER, EXECUTIVE DIRECTOR

FROM: SYLVIA DEPORTO, DEPUTY DIRECTOR

JOHN TSUTAKAWA, DIRECTOR OF CONTRACTS 🜙 🤘 🖊

DATE: JANUARY 22, 2018

SUBJECT: GRANT MODIFICATION: INSTITUTO FAMILIAR DE LA RAZA

(NON-PROFIT) TO PROVIDE DIFFERENTIAL RESPONSE

COORDINATION SERVICES

Current Modification Contingency Total

GRANT TERM: 7/1/16-6/30/19 1/1/18-6/30/19

GRANT AMOUNT: \$484,590 \$152,658 \$63,725 \$700,973

ANNUAL AMOUNT: FY16/17 FY17/18 FY18/19 \$161,530 \$212,416 \$263,302

FUNDING SOURCE: County State Realignment Federal Contingency Total

 MODIFICATION
 \$24,425
 \$128,233
 \$15,266
 \$167,924

 PERCENTAGE:
 16%
 84%
 100%

The Department of Human Services (DHS) requests authorization to modify the grant agreement with Instituto Familiar de La Raza (IFR) for the period of January 1, 2018 to June 30, 2019, in an additional amount of \$152,658 plus a 10% contingency for a total grant amount not to exceed \$700,973. The purpose of the modification is to add additional staffing (Differential Response Training/Data Analyst) and associated operating costs necessary to support the implementation of a pilot project, Review, Evaluate & Direct (RED) Team within the Family & Children's Services (FCS) Emergency Response Unit.

Background

Since 2005, San Francisco Family & Children's Services (FCS) has been providing Differential Response (DR) services as part of the California statewide Child Welfare Redesign. When a family is identified by FCS as at-risk for future child maltreatment, the DR Liaisons engage with families to enhance their strengths, as well as work with families to address their concerns and needs. The goal is to strengthen, support and preserve families who have been referred to child welfare services using community based interventions, which include standardized assessments, family engagement techniques, evidence-based practices, and community partnerships. Currently, we have 10 Family Resource Centers that provide DR services in San Francisco in addition to a community-based agency that provides specialized DR services to families who are experiencing domestic violence.

Effective January 2018, the Grantee will help implement the pilot RED Team, a group decision-making framework to assess and respond to allegations of child maltreatment within the Differential Response system. The team, comprised of FCS staff and contracted community service providers, will review 10-day referrals in a structured setting to strategize early on how to best respond to allegations of child maltreatment. The RED Team approach will further promote collaboration, transparency, and accountability in the decision making process, and will help build trust with FCS community partners with the goal of promoting better outcomes for families.

Services to be Provided

The Grantee will provide the following:

- A. Coordination: Hire and maintain a Lead DR Liaison/Coordinator responsible for the ongoing coordination of the DR Liaisons and a position that will provide administrative support for DR coordination. The DR Lead Liaison Coordinator will also be part of all DR/SafeCare coordination efforts including the hosting of the Annual DR/SafeCare Meet and Greet Gathering.
- B. Outreach: Educate child welfare staff about the Differential Response program and services offered.
- C. RED Team Participation/Case Consultation
 - Participate and facilitate the RED Team meetings led by FCS staff to review 10-day response Hotline referrals.
 - Triage referrals to appropriate DR Liaison based on a process described in the section below (Referral Triage).
 - Train and coach DR Liaisons participating in the RED Team meetings as needed.

D. Referral Triage

- Regular review of DR designated referrals from FCS to identify key presenting concerns and assessment of family needs in consultation with FCS Protective Service Workers (PSWs)/ Supervisors, and other assigned representatives.
- Regular review of potential SafeCare designated referrals from FCS to identify minimum screen-in criteria and assessment of family needs in consultation with FCS PSW, SafeCare providers, and other assigned representatives.
- Identify "best fit" for neighborhood/population-based DR Liaison services based on consideration of client/family culture and geographic location as well as individual DR/CR CBO capacity, and equity among service providers.
- Ensure community based DR Liaison follow-up within required timeframes and documentation of contacts/dispositions is completed.
- Coordinate and assist community-based DR Liaison in identifying resources and support as needed for families who agree to participate in and/or receive services.

E. Quality Assurance / Technical Assistance:

- Design and ongoing review of forms and documentation for tracking and disposition of referrals which includes but not limited to capturing demographic, service utilization, service delivery, outcome and satisfaction data.
- Compile data collected from DR Liaisons, CWS/CMS and Safe Measures and prepare quarterly reports
- Provide case file review to ensure proper standardized documentation is contained in file and is completed thoroughly, accurately and adheres to case management best and/or evidenced informed practice.
- Verify that files are completed thoroughly, accurately and in keeping with best practice as outlined in the Standards of Quality for Family Strengthening and Support (SQFSS).
- Provide ongoing monitoring of parent engagement and case management practices to ensure alignment with the standards identified in the SQFSS.
- Provide individual and group case consultation and support for DR Liaisons.
- Identify training needs and provides training and /or identifies consultant or other training opportunities to address needs.

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- Oversee and implements a family-involved Continuous Quality Improvement process. Solicit regular feedback from families, HSA staff and community agency staff and use that feedback to refine policies, practice and procedures.
- Develop and refine procedures and policies as needed to ensure efficient and effective ongoing implementation.
- Oversee orientation and mentoring of newly hired DR Liaisons.

F. Convening

- Facilitate and coordinate community based service team DR Liaison meetings.
- Facilitate and coordinate DR Coordination team meetings.
- Actively participate in FCS Differential Response Workgroup and make presentations regarding ongoing DR Implementation.
- Coordinate a bi-annual Parent Voices event, a conference where parents provide feedback on the structure and design of the Differential Response inter-agency programming.
- Participate in other FCS or community based collaborative meetings, trainings and committees as needed.

For more specific detail regarding services to be provided, please refer to Appendix A-1 (attached).

Selection

Grantee was selected through Request for Proposals #675 which was released March 10, 2016. The IFR proposal was the highest ranked of the three received.

Funding

Funding for this modification will be provided through County general funds (16%) and State Realignment funds (84%).

ATTACHMENTS

Appendix A-1 – Services to be Provided

Appendix B-1 – Program Budget

Appendix A-1 – Services to be Provided Instituto Familiar de la Raza Differential Response Program Coordination Services July 1, 2016 – June 30, 2019

I. Purpose of Grant

Grantee will provide the coordination, referral triage, training, quality assurance, case consultation and planning to the Differential Response Liaisons across a multi-cultural, multi-neighborhood network of family resource centers and other similar programs.

The goal of this contract is to implement a coordinated, high quality network of community partners to strengthen, support and preserve families who have been referred to Child Protective Services but whose circumstances do not warrant opening a child welfare case. The program will use community based interventions including standardized assessment, family engagement techniques and community partnerships.

II. Definitions

FRC

CQI

SFHSA/HSA San Francisco Human Services Agency

Grantee Instituto Familiar de la Raza

CPS Child Protective Services (same as Family and Children's Services)

FCS Family and Children's Services Division

FCS Linked Families that have been referred through the FCS Hotline and/or families that have active or recently closed cases with FCS at the time of engagement by the Family Resource Center.

Differential An approach to working with moderate-to-low risk families with a substantiated, inconclusive or Response (DR) unfounded CPS allegation using standardized assessments, family engagement techniques, evidence-based practice and community partnership.

A Family Resource Center serves as a centralized location for children and families to access services critical to their well-being.

Continuous Quality Improvement is the comprehensive process of identifying, describing, and analyzing strengths and problems and testing, implementing, learning from and revising solutions.

- Relies on an organizational culture that is proactive and supports continuous learning
- Grounded in the overall mission, vision, and values of the agency
- Dependent upon the meaningful and active engagement of staff at all levels, children, youth, families, and stakeholders

RED Team

A group decision-making and partnership strategy to respond proportionally to allegations of maltreatment within a differential response system. It is informed by a consultation and information sharing framework that includes harm/danger, risk statements, complicating factors, safety, strengths/ protective factors, the purpose/focus of consultation and next steps. The members of the RED team are charged with reviewing, evaluating and directing (RED) 10-day response cases that have been accepted through intake screening.

CPM Core Practice Model, a State model which outlines the values, components, elements and behavior associated with Child Welfare

III. Target Population

This grant will primarily serve families referred to FCS who receive a substantiated moderate-to-low risk assessment. Families identified as such will generally have a closed or soon-to-be-closed FCS referral that needs to be transitioned to community partners for engagement in supportive services and/or case management.

In addition DR case management services, FCS referrals involving families with children ages 0-5 and neglect-related risk will also be triaged to Family Support Services for SafeCare in-home parenting support.

IV. Description of Services

- a. Coordination: Hire and maintain a Lead DR Liaison/Coordinator responsible for the ongoing coordination of the DR Liaisons and a position that will provide administrative support for DR coordination. The DR Lead Liaison Coordinator will also be part of all DR/SafeCare coordination efforts including the hosting of the Annual DR/SafeCare Meet and Greet Gathering.
- b. Outreach: Educate child welfare staff about the Differential Response program and services offered.
- c. RED Team Participation/Case Consultation
 - i. Participate and facilitate the RED Team meetings led by FCS staff to review 10-day response Hotline referrals.
 - ii. Triage referrals to appropriate DR Liaison based on a process described in the section below (Referral Triage).
 - iii. Train and coach DR Liaisons participating in the RED Team meetings as needed.

d. Referral Triage

- i. Regular review of DR designated referrals from FCS to identify key presenting concerns and assessment of family needs in consultation with FCS Protective Service Workers (PSWs)/ Supervisors, and other assigned representatives.
- ii. Regular review of potential SafeCare designated referrals from FCS to identify minimum screen-in criteria and assessment of family needs in consultation with FCS PSW, SafeCare providers, and other assigned representatives.
- iii. Identify "best fit" for neighborhood/population-based DR Liaison services based on consideration of client/family culture and geographic location as well as individual DR/CR CBO capacity, and equity among service providers.
- iv. Ensure community based DR Liaison follow-up within required timeframes and documentation of contacts/dispositions is completed.
- v. Coordinate and assist community-based DR Liaison in identifying resources and support as needed for families who agree to participate in and/or receive services.

e. Quality Assurance / Technical Assistance:

- i. Design and ongoing review of forms and documentation for tracking and disposition of referrals which includes but not limited to capturing demographic, service utilization, service delivery, outcome and satisfaction data.
- ii. Compile data collected from DR Liaisons, CWS/CMS and Safe Measures and prepare quarterly reports
- iii. Provide case file review to ensure proper standardized documentation is contained in file and is completed thoroughly, accurately and adheres to case management best and/or evidenced informed practice.
- iv. Verify that files are completed thoroughly, accurately and in keeping with best practice as outlined in the Standards of Quality for Family Strengthening and Support (SQFSS).
- v. Provide ongoing monitoring of parent engagement and case management practices to ensure alignment with the standards identified in the SQFSS.
- vi. Provide individual and group case consultation and support for DR Liaisons.
- vii. Identify training needs and provides training and /or identifies consultant or other training opportunities to address needs.

- viii. Oversee and implements a family-involved Continuous Quality Improvement process. Solicit regular feedback from families, HSA staff and community agency staff and use that feedback to refine policies, practice and procedures.
- ix. Develop and refine procedures and policies as needed to ensure efficient and effective ongoing implementation.
- x. Oversee orientation and mentoring of newly hired DR Liaisons.

f. Convening

- i. Facilitate and coordinate community based service team DR Liaison meetings.
- ii. Facilitate and coordinate DR Coordination team meetings.
- iii. Actively participate in FCS Differential Response Workgroup and make presentations regarding ongoing DR Implementation.
- iv. Coordinate a bi-annual Parent Voices event, a conference where parents provide feedback on the structure and design of the Differential Response inter-agency programming.
- v. Participate in other FCS or community based collaborative meetings, trainings and committees as needed.

V. Location of Services

Coordination of DR services will be provided at Grantee's offices as well as HSA building at 170 Otis Street. Services will also be provided at neighborhood-based locations within the city and county of San Francisco during regular business hours. Evening and/or weekend services may also be offered.

VI. Grantee Responsibilities

Grantee responsibilities are summarized as follows:

- a. develop an implementation plan (within the first 6 months of contract start date, with progress reported in the quarterly report) that is framed in a CQI methodology that will include but not limited to:
 - i. How services and support for DR Liaisons and families will be coordinated and delivered
 - ii. How delivered services will be captured and evaluated
 - iii. The impact of services and achievement of desired outcomes
 - iv. Capture lessons learned to inform continuous quality improvement (type of services offered, service delivery methods, evidence based / evidence informed practice) as identified in the Standards of Quality for Strengthening & Support
- b. Collect and disseminate data to HSA showing rates of referral to differential response relative to the number of cases investigated by each emergency response worker.
- c. Develop a system for tracking the effect of DR on specific families over time in collaboration with HSA and First Five.
- d. Coordinate and facilitate the DR Services Coordination Meeting, which will include HSA, First 5, and other DR stakeholders.
- e. Attend the SafeCare Leadership meeting to provide report updates, and participate in discussions regarding DR & SafeCare.
- f. Attend the DR Workgroup meeting.
- g. Co-locate its Lead Liaison/Coordinator at the HSA Otis St., 4th floor location one day a week to provide technical assistance to ER PSWs and other duties as appropriate.
- h. As mandated reporter, report incidents of child abuse, domestic violence, and elder abuse.
- i. Ensure all employees of this grant are TB tested annually.
- j. Conduct criminal background checks on all employees and shall arrange to receive subsequent criminal notifications if an employee is convicted of a crime during the time of his or her employment.
- k. Be familiar with FCS practices and policies such as the California Core Practice model. Information on the CPM can be found here: http://calswec.berkeley.edu/California-child-welfare-core-practice-model.

VII. Departmental Responsibilities

- a. Participate in all DR Workgroups and related meetings.
- b. Provide referrals, support and technical assistance as needed to support ongoing implementation.
- c. Communicate current policy and protocol updates and revisions.



VIII. Service Objectives

- a. Coordinate a minimum of 10 case consultation meetings to DR CBO staff, annually.
- b. Coordinate a minimum of 10 DR CBO service team trainings, annually.
- c. Provide all newly hired DR CBO line staff with an orientation session for DR services.
- d. Respond to 95% of all referrals within 2 working days.
- e. Participate in 95% of RED Team meetings.

IX. Outcome Objectives

- a. Grantee will conduct a twice yearly survey of all DR Liaisons. The survey instrument will be approved by HSA, and at least 75% of differential response liaisons will rate Grantee as very good or excellent. The Survey will measure:
 - i. Leadership of the differential response network
 - ii. Triaging differential response cases
 - iii. Trainings and quality assurance work

X. Reporting Requirements

- a. Grantee will provide a quarterly report of activities, referencing the tasks as described in Sections VIII and IX, the Service and Outcome Objectives. Grantee will enter the quarterly metrics in CARBON by 45 days after the end of the quarter.
 - i. Grantee will provide highlights of accomplishments including client vignettes and success stories.
 - ii. Grantee will provide an overview of service delivery and program opportunities and challenges as appropriate.
 - iii. Grantee will provide a Master Client list each quarter (cumulative annually) of all unduplicated clients served during the specified reporting period.
- b. Grantee will provide an annual report summarizing the contract activities, referencing the tasks as described in Sections VIII and IX, the Service and Outcome Objectives. This report may substitute for the final quarterly report referenced in the above item. Grantee will enter the annual metrics in CARBON 45 days after the end of the program year.
- c. Grantee may be required by the department to produce other ad-hoc reports, including monthly statistical
- d. For assistance with reporting requirements or submission of reports, contact:

David Flores, Jr., MPA
Principal Administrative Analyst
Office of Contract Management
David.Flores@sfgov.org

Arata Goto
Program Support Analyst
Family and Children's Services
<u>Arata.gotol@sfgov.org</u>

XI. Monitoring Activities

- a. Program Monitoring: Program monitoring will include review of client eligibility, and all supporting documentation for reporting progress towards meeting service and outcome objectives.
- b. Fiscal Compliance and Grant Monitoring: Fiscal monitoring will include review of Grantee's organizational budget, the general ledger, quarterly balance sheet, cost allocation procedures and plan, State and Federal tax forms, audited financial statement, fiscal policy manual, supporting documentation for selected invoices, cash receipts and disbursement journals. The compliance monitoring will include review of Personnel Manual, Emergency Operations Plan, Compliance with the Americans with Disabilities Act, subgrants, and MOUs, and the current board roster and selected board minutes for compliance with the Sunshine Ordinance.

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3 HUMAN SERVICES AGENCY BUDGET SUMMARY	GENCY BUDO	SET SUMMAR	~					
5 Name				1		+		
Instituto Familiar de la Raza, I		:				ě		7/1/16 to 6/30/19
7 (Check One) New Renewal		Modification _X_						
8 If modification, Effective Date of Mod. 1/1/18		No. of Mod. 1						
9 Program: DR Coordination	Y16-17		FY17-18			8	FY18-19	FY18-19
10 Budget Reference Page No.(s)	Original	Original	Modifcation	Revised	Original	_	_	
11 Program Term	7/1/16-6/30/17	7/1/17-6/30/18	1/1/18-6/30/18	7/1/17-6/30/18	7/1/18-6/30/19	0/19	J	7/1/18-6/30/19 7/1
12 Expenditures				!		ı		
13 Salaries & Benefits	\$129,468	\$129,468	\$38,655	\$168,123	\$12	\$129,468	29,468 \$77,390	
14 Operating Expense	\$10,993	\$10,993			€	\$10,993		\$11,108
15 Subtotal	\$140,461	\$140,461			es.	\$140,461		\$88,497
16 Indirect Percentage (%)	15%	15%				15%		15%
17 Indirect Cost (Line 16 X Line 15)	\$21,069	\$21,069	\$6	\$27		\$21,069	\$13,	\$13,275
18 Capital Expenditure								
19 Total Expenditures	\$161,530	\$161,530	\$50,886	\$212,416		\$161,530	\$161,530 \$101,772	\$101,
20 HSA Revenues								
21 General Fund								
22 45FCCSWOIP	\$161,530	\$161,530	\$50,886	\$212,416		\$161,530	\$161,530 \$101,772	\$101
23						e.		
24		i						
25								
26							8 3	
27								
28								
29 TOTAL HSA REVENUES	\$161,530	\$161,530	\$50,886	\$212,416		\$161,530	\$161,530 \$101,772	
30 Other Revenues								
31								
32								
33								
34 Total Revenues	\$161,530	\$161,530	\$50,886	\$212,416		\$161,530	\$161,530 \$101,772	
35 Full Time Equivalent (FTE)	1.69	1.69				1.69		1.00
36 Prepared by: Berta Hernandez				Telephone No.:		6		
37 HSA-CO Review Signature:								
38 HSA#1								

27 H	26 B	24 25		22 F	21	8	19	18	17 P	16 A D	15 D	14 D	13 C	12 P	11 P	10	9	8 7 6	5 4	ω Ν -	7
100	TOTAL SALARIES & BENEFITS	1	BENEFITS	FRINGE BENEFIT RATE	- C	TOTALS			Program Support	DR Coordination Assistant	DR Training/Data Specialist	DR Coordinator	Clinical Supervisor	Program Manager	Program Director	POSITION TITLE		1	Program Name: DR Coordination (Same as Line 9 on HSA #1)		
	\$603,543		\$128,312.37	27%	\$41 J,231	\$475 231			\$37,402	\$40,000	\$54,000	\$65,000	\$88,981	\$85,313	\$104,535	Annual Full TimeSalary for FTE	Agency Totals		nation)		
					7.00	7 00			100%	100%	100%	100%	100%	100%	100%	Total % FTE	als	Salar			
					2.03	2 69			21%	14%	100%	100%	3%	25%	6%	% FTE	For HSA	ies & B			
					20.2	2 69			21%	14%	100%	100%	3%	25%	6%	Adjusted FTE	For HSA Program	Salaries & Benefits Detail			
	\$129,468		\$27,588		\$101,000	\$101 880			\$8,000	\$5,610	\$0	\$58,000	\$2,669	\$21,329	\$6,272	Original	FY16-17	etail			
	\$129,468		\$27,588		\$101,000	\$101 880			\$8,000	\$5,610	\$0	\$58,000	\$2,669	\$21,329	\$6,272	Original					
	\$38,655		\$8,155		800,000	\$30.500			\$0	\$0	\$27,000	\$3,500	\$0	\$0	\$0	Modification	FY17-18				
	\$168,123		\$35,743		\$102,000	\$132 380	3		\$8,000	\$5,610	\$27,000	\$61,500	\$2,669	\$21,329	\$6,272	Revised					
	\$129,468		\$27,588		\$101,000	\$101.880			\$8,000	\$5,610	\$0	\$58,000	\$2,669	\$21,329	\$6,272	Original					
	\$77,390		\$16,390		\$01,000	\$61 000			\$0	\$0	\$54,000	\$7,000	\$0	\$0	\$0	Modification	FY18-19			Appenar Document [> 1
	\$206,858		\$43,978		\$102,000	\$162 880			\$8,000	\$5,610	\$54,000	\$65,000	\$2,669	\$21,329	\$6,272	Revised				Appendix 5-1, Page 2 Document Date: 12/17/17	ניייי
	\$504,448		\$107,308		ψ.σ/, Ιτ.	\$397 140			\$24,000	\$16,830	\$81,000	\$184,500	\$8,007	\$63,987	\$18,816	7/1/16- 6/30/19	TOTAL				

\$11,108	\$16,587 \$10,993	\$1	\$5,594	\$10,993	\$10,993	33
				10		32 TOTAL OPERATING EXPENSE
						30
						29
						28
\$3,600	\$2,000 \$400	€ 9	\$1,600	\$400	\$400	27 Group Activities
\$1,700	\$2,000 \$1,300	₽	\$700	\$1,300	\$1,300	26 Meeting Expenses
\$1,500	\$1,000 \$700	€ ?	\$300	\$700	\$700	25 Program Supplies/Memebership Fees
						24 OTHER
						23
						22
					VE TITLE	20 CONSULTANT/SUBCONTRACTOR DESCRIPTIVE TITLE
\$139	\$452 \$361		\$91	\$361	\$361	Rental of Equipment
\$300	\$900		\$300	\$600	\$600	18 Staff Travel (Local & Out of Town)
\$1,000	\$2,000 \$1,000	ξú	\$1,000	\$1,000	\$1,000	17 Staff Training
\$289	\$1,400 \$1,211	€9	\$189	\$1,211	\$1,211	16 Insurance
\$1,080	\$535 \$121		\$414	\$121	\$121	Printing and Reproduction
\$551	\$1,900 \$1,449	€9	\$451	\$1,449	\$1,449	14 Building Maintenance
\$546	\$1,400 \$954	€9	\$446	\$954	\$954	Office Supplies, Postage
\$134	\$1,000 \$966	€.	\$34	\$966	\$966	12 Utilities (Elec, Water, Gas, Phone)
\$269	\$2,000 \$1,931	ξú	\$69	\$1,931	\$1,931	Rental of Property
Modification FY18-19	vised Original 17-18 FY18-19	Revised FY17-18	Modification FY17-18	Original FY17-18	Original FY16-17	8 8 9 9 9 9 TERM_
				Operating Expense Detail	perating Ex	0
						Program Name: DR Coordination (Same as Line 9 on HSA #1)
C						